# 2005-06 Mid Biennial Budget Review

Presented by:

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# 2005-06 Budget Status Report

General Fund

Utilities

CIP

## General Fund Summary

- General Fund financial position remains fragile
  - Revenues projected \$730,000 below the biennial budget
  - 5 years of cost cutting making it difficult for departments to cover shortfall
- May need to use a portion of remaining economic contingency to avoid further reductions of city services

## What's happening to revenues?

- Sales Tax collections still have not improved
  - Expected to be \$1.8 million below budget

#### **Sales Tax By Sectors**

Sectors	Jan-Aug 2005 (\$M)	% Chg 2005 v 2000	%Chg 2005 v 2004
Business services	\$1.4	-22.2%	7.7%
Manufacturing	.3	0.0%	-25%
Wholesale	1.5	-25.0%	7.1%
Construction	1.6	-23.8%	-5.9%
Retail	4.7	23.7%	2.2%
Telecommunications	.8	33.3%	-11.1%
Other	.5	0.0%	25.0%
Total	\$10.8	-2.7%	.9%

# Comparison of Redmond's Sales Tax to Surrounding Jurisdictions

Other jurisdictions improving but Redmond is not
 Sales Tax Collections
 January – June (\$M)

		% Chg 05vs00	% Chg 05vs04
City	2005		
Issaquah	\$4.7	23.7%	14.6%
Bellevue	\$19.8	-3.4%	12.5%
Kirkland	\$6.8	15.3%	11.5%
Seattle	\$61.1	.7%	10.3%
Unincorp. King Co	\$36.3	1.4%	5.5%
Tukwila	\$7.8	-6.0%	4%
Renton	\$8.1	6.6%	0%
Redmond (Jan-Jun)	\$7.9	-6.0%	-1.3%
Redmond (Jan-Aug)	\$10.8	-2.7%	.9%

Source: Wa. State Dept of Revenue

## What's happening to revenues (cont'd)

- Telephone Utility Tax collections declining
  - Down 5% from last year; shifting to cheaper telephone alternatives
  - Forecasted \$1.5M below budget

- City losing remaining share of Fines and Forfeit revenues to King County Court
  - \$134K loss in 2005-06 and \$200K loss per biennium thereafter

#### Revenues (cont'd)

- Development review fees increased effective 3/1/06
  - Will help offset part of the decline in City revenues
- Note: High risk revenue source, heavily dependent on the building cycle
  - Although pickup anticipated in 2006; commercial still low

#### Development Activity

- City heavily dependent on growth to fund city services
- Activity has declined over 56% since peak, weakening city's revenue base

Development Category*	1999-00	2001-02	2003-04	2005-06	Total
Commercial	7.5	2.9	.7	1.3	12.4
Residential	7.6	3.6	1.9	2.0	15.1
Multifamily	.3	1.0	.7	.8	2.8
Tenant Improvements	.9	.9	1.8	3.0	6.6
Total	16.3	8.4	5.1	7.1	36.9

<sup>\*</sup> Millions of square feet

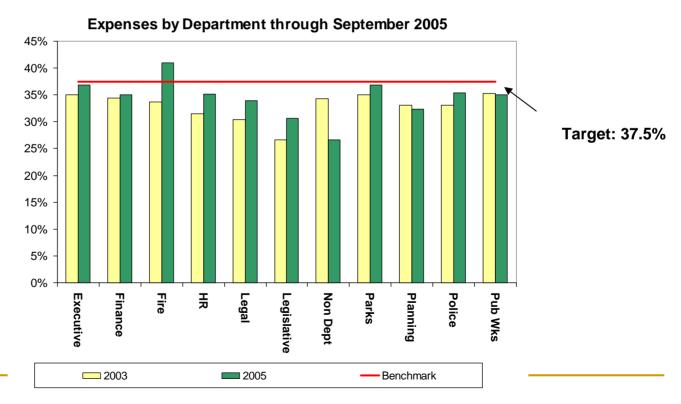
However, growth is cumulative to the base that the City must serve creating pressure on city services

#### What's happening to revenues (cont'd)

- Other major increases
  - Property tax due to rise in value of state's utilities
  - Electric and Natural Gas Utility Taxes higher due to recent rate increases by PSE
    - 12%-15% increases approved for natural gas eff. Oct 1
    - 4.5% increase for electric eff. Nov 1
- Despite these increases, revenues expected to be approximately \$730K below the biennial budget

### General Fund Expenditures

- Operating departments\* spending a higher percentage of their budgets; expect to be fully spent by 2006
  - Spent 36.4% for first 9 months of biennium compared to 33.9% in 2003

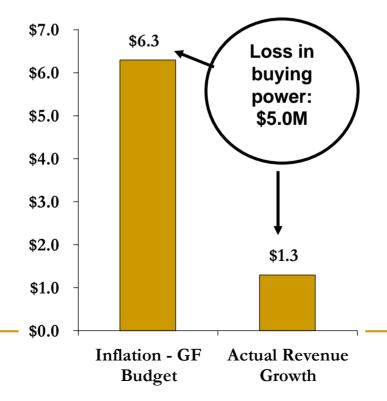


<sup>\*</sup> Excludes Non-departmental and Legislative

### Why are budgets so tight?

- Budget has not kept pace with inflation since 2000
  - Inflation up 11.9% vs actual revenue growth of 2.6%
- City has been reducing programs/services since 2001 in response to lower revenues

#### General Fund Budget Growth vs. Inflation between 2000 and 2005



#### Actions taken to live within means

Reducing programs and services citywide

Filling vacancies only when absolutely necessary

 Negotiating and implementing health benefit premium cost sharing

Scrutinizing overtime, consulting contracts and other operating expenses

#### Results of cost containment efforts

- 2001-02: Saved \$6.7 million
- 2003-04: Cut \$3.0 million and 11.7 FTEs
  - Mid biennium, reduced expenses further by \$5.4 million
- 2005-06: Cut \$1.8 million and 6.7 FTEs
- Due to these actions, the Departments ability to cover a potential revenue shortfall for 2005-06 is limited

#### Options to cover revenue shortfall

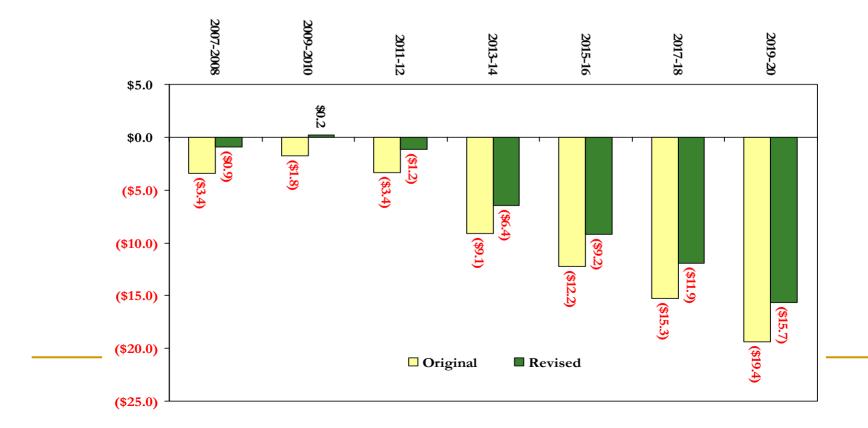
- Use economic contingency (\$1.7 million)
  - Will increase reliance on one-time funding
    - \$2.4 million of one-time money used to balance 2005-06 budget
- Raise Revenues
  - Property Tax
    - Banked capacity \$1.4 million/year
    - Levy lid lift (voter approval required; earliest availability 2007)
  - B&O Tax
  - Utility Tax
  - Business license fee
- Further reduce City services

# Fiscal outlook starting in 2007

- Changes to the base forecast
  - Increases deficit
    - Lowered Sales Tax projections
    - Eliminated Fines/Forfeit revenues
  - Reduces deficit
    - Incorporated Development Review fee increases approved by Council effective 3/1/06
    - Increased projections for Electric and Natural Gas Utility Taxes
    - Reduced reserve requirements to 8.5% from 10% based on Council long range financial strategy (LRFS)

# Impact of revised revenues and LRFS decision on Base (do nothing) Forecast

- Deficits still looming; City has not yet created a sustainable solution
- Service levels decline over time as existing deficiencies and future challenges not addressed

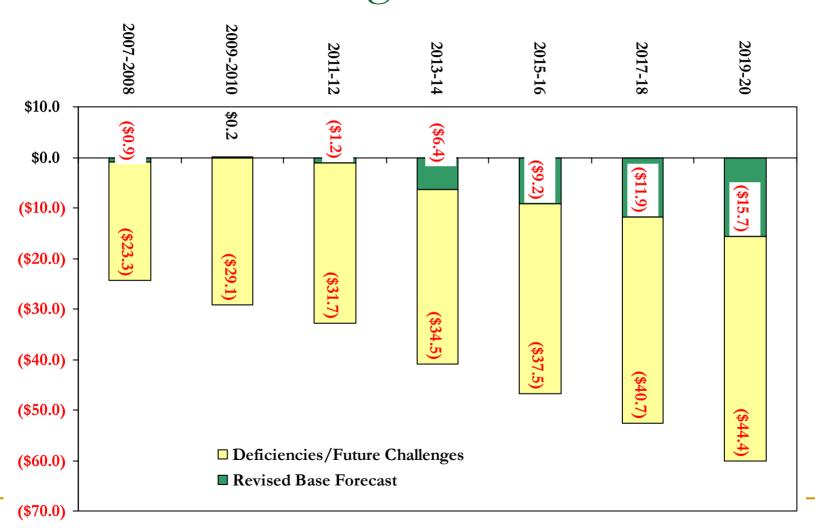


#### Existing deficiencies and future challenges

 Departments have identified \$15.0 million on an annual basis in existing deficiencies and future challenges

- Broad categories
  - Ensure a safe City: \$8 million
  - Sustain a strong organization: \$3 million
  - Manage and protect City assets: \$3 million
  - Connect with community: \$1 million

# Effect on forecast: Existing Deficiencies and Future Challenges



#### Mayor's Proposed Solution

- Cost containment measures in place for last 5 years; capacity for further cuts limited if further deterioration of services avoided
- Mayor proposed \$16.7 million revenue package (plus inflation) to address City service needs and close existing fiscal gap over next 6 years

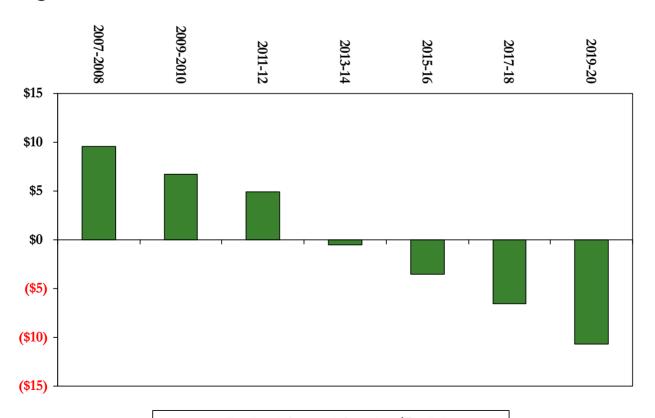
#### REVENUE PROPOSAL:

<ul> <li>Property tax increase of 93 cents/\$1000 AV</li> </ul>	\$ 8.7M
<ul> <li>Business tax increase of \$93/FTE</li> </ul>	\$ 6.0M
<ul> <li>Development revenue fee increase to 85%-90% cost recovery level (Council approved 10/05)</li> </ul>	\$ 2.0M
□ Total*	\$16.7 <b>M</b>

<sup>\*</sup> Plus annual inflationary increases

#### Effect on Forecast: Mayor's Proposal

- With inflation adjustments, generates sufficient revenue through 2012 to cover city needs; begins to move City in right direction
- City will need to re-evaluate service needs and revenue options beginning 2013



#### Conclusion

- Redmond's financial position remains tenuous
- Continued reliance on volatile and high risk revenues such as sales tax, development and one-time revenues leaves City vulnerable
- To fix, City needs sustainable revenues that keep up with the cost of services and better insulate it from economic swings

#### Part 2:

**Utilities and CIP** 

#### Utilities - Summary

- In general, utilities performing within budget guidelines and have sufficient cash to meet operating and capital needs in 2005/06
- Operating trends
  - W/WW Income lower primarily due to decline in water consumption
  - UPD Losing money; depreciation is not being fully funded
  - Stormwater Income about the same as last year; however rates allow CIP to be only partially compliant with environmental regulations
- May need to increase rates in the future to address decline in water consumption and Stormwater CIP issues

#### Water/Sewer Utility

- Water/Sewer revenues down \$800K
  - Water consumption declined 12%.
  - Income from operations declined from \$1.3M (2004) to \$285K (2005)

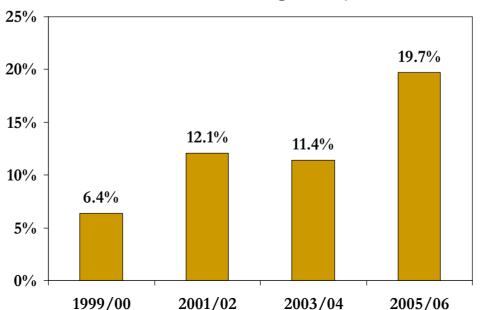
Percentage change in Water Sales by Customer Class 2005 vs. 2004

Customer category	% Change from 04
Irrigation	-34%
Multifamily	-4%
Commercial	-2%
Residential	-10%
Total	-12%

#### Water/Sewer (cont'd)

- Sufficient cash flow to meet daily needs and reserve requirements
  - Current cash \$2.5 million above required reserve level of \$1.8 million
- CIP execution has improved; spent \$4 million thru September

CIP Expenditures thru September, 1999-2005 % of Biennial Budget Expended



#### Water/Sewer (cont'd)

- Major CIP expenditures
  - SE Redmond Transmission Main

- Water Quality and System Improvements
- Design/Rehabilitation of City wells

#### Water/Sewer Conclusions

- Rates will be reviewed in 2006 to determine future operational and capital funding needs
  - Available cash makes it possible to defer any rate increase, if required, to 2007

### UPD Utility

- Generating sufficient cash flow for operations, however depreciation is not being fully funded
  - Unfunded depreciation \$1.5 million
- Income from operations including depreciation is a negative \$500K
- In 2005, operating revenues are down due to:
  - Decline in water consumption
  - Lower level of development

# UPD Utility (cont'd)

#### Water consumption declined 8%

Percentage change in Water Sales by Customer Class 2005 vs. 2004

Customer category	% Change from 04	
Irrigation	-39%	
Multifamily	-8%	
Commercial	41%	
Residential	17%	
Total	-8%	

#### UPD Utility

- Development activity has slowed
  - Depreciation surcharge, which is based on number of connections, is down 43%
  - Expect revenue to improve when construction of an additional 800 lots begin in late 2005 or early 2006

 Will review rates in 2006 to determine whether water rates and depreciation surcharge are adequate to fund operations including depreciation

#### Stormwater (SWM) Utility

 No major changes in SWM financial position between 2004 vs. 2005

#### SWM rate

- Maintained at \$11.50, although CIP surcharge eliminated
- Has resulted in less money being transferred to CIP which allows CIP to be only partially compliant with environmental regulations
- To be fully compliant rate needs to be increased to \$14.85;
   the proposed \$17.85 allows for acceleration of CIP
- Council committed to study this issue further in 2005;
   however review has been delayed

# Status of Major SWM CIP Projects

#### CIP proceeding as planned

	In Design	Under Construction	Completed
SWM	✓Eastside industrial storm-drain improvements	✓ldylwood Stream upper reach	
	✓NE 85 <sup>th</sup> water quality	✓NE 116 <sup>th</sup> Street culvert replacement	
	✓Sammamish habitat preservation 4	✓NE 87 <sup>th</sup> culvert replacement	

#### Stormwater Conclusions

- Rate increase maybe necessary in 2006 as current funding not adequate to ensure full compliance with environmental regulations
  - Current rate \$11.50; proposal \$14.85 or \$17.85 if
     CIP accelerated

 Further Council review anticipated early next year.

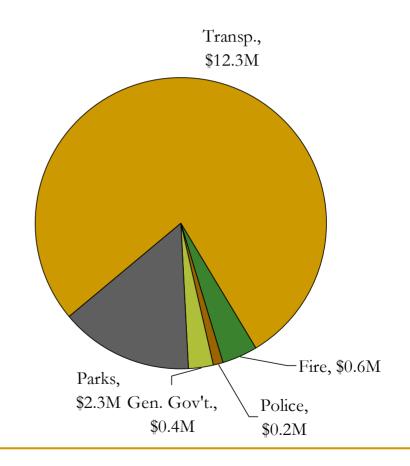
#### General Capital Improvement Program

- Revenues are coming in stronger than expected
  - Collected 50% of biennial budget; target is 37.5%
- Real estate excise tax
  - \$600,000 (30%) above last year levels; strong single family home sales
- Private contributions
  - Collected \$660,000 vs budget of \$195,000; York Bridge & 116<sup>th</sup> widening
- Impact fees
  - \$380,000 or 31% higher than last year due to strong residential construction

### Capital Investment Program

- Project execution has improved
- Spent 23% of budget thru Sept compared to 11.9% and 20.6% in 2003 and 2004, respectively
- Largest expense in Parks and Transportation

2005 CIP Expenditures to Date: \$15.8M



### Status of Major Transportation Projects

Transportation has spent 34% of its biennial budget thru Sept; compared to 27% in 2004

In Design	<b>Under Construction</b>	Completed
√185 <sup>th</sup> Ave Extension	✓SR202 additional lanes	✓Union Hill widening (178 <sup>th</sup> to 188 <sup>th</sup> )
√Bear Creek Parkway	✓York Bridge (NE 116 <sup>th</sup> )	
extension	reconstruction	✓Redmond Way access control
✓Old Redmond Road (132 <sup>nd</sup>	√156 <sup>th</sup> Sidewalk (nearly	
to 140 <sup>th</sup> )	complete)	√West Lake Sammamish Pkwy (51 <sup>st</sup> to Marymoor)
✓Leary Way/SR520 bike trail	✓NE 83 <sup>rd</sup> improvements	,
	(160 <sup>th</sup> to161 <sup>st</sup> )	√140 <sup>th</sup> Ave. sidewalk
√Redmond Way sidewalk		improvements
improvements	✓NE 116 <sup>th</sup> Street widening	
	east of 162 <sup>nd</sup>	✓Land acquisition for Bear
✓Union Hill Road Ph. 2	/Padmand Intelligent	Creek Parkway
(Avondale to 178 <sup>th</sup> )	✓Redmond Intelligent  Transportation System	
	(RITS)	
	(1110)	

## Status of Major Park Projects

Parks expense level has remained constant at 19% of budget

In Design	<b>Under Construction</b>	Completed
✓ Campus Master Plan	✓Bear/Evans Creek Trail Phase 1	✓Idylwood Park playground equipment
✓SE Redmond neighborhood park		✓Leary Way shop site abatement of existing
✓Bear Creek Park trail development		structures

# Status of Other Major CIP Projects

Police, Fire and General Government CIP expenditures totaled \$1.2 million for the first nine months in 2005 and are comparable to 2004 levels

In Design	Under Construction	Completed
✓Police evidence storage area		✓Installation of mobile data terminals in police cruisers
✓Fire station #16 repairs		
	✓New City Hall; 1st lease payment in December	
	✓Police evidence storage area  ✓Fire station #16	Construction  ✓Police evidence storage area  ✓Fire station #16 repairs  ✓New City Hall; 1st lease payment in

#### Conclusions

- No budget adjustments at this time
- General Fund needs to be watched closely as revenue shortfall projected
- Will review all utility rates in 2006
  - No rate increase likely for Water/Sewer in 2006
  - UPD rates are not adequate and may need to be adjusted either in 2006 or 2007
  - Stormwater has a rate proposal on the table which is pending further Council review
- No major delays on CIP projects

#### QUESTIONS?